

Analysis of Funds Received By Political Parties During Election Period

Analysis of 31 Elections held between 2008 and 2012

Political parties are required to submit a statement of election expenditure to the Election Commission containing details of the **total amount received as funds in the form of cash, cheques and Demand Drafts** among other details. Political parties submit these statements providing information of funds **collected from the date of announcement of elections to the date of completion of elections**, which could be between 3 weeks and 3 months based on the notification issued by the Election Commission. This report analyses the funds received by the national parties, at the state units as well as from the central headquarters of the party, during election periods. A total of 31 elections including various state assembly elections and Lok Sabha election of 2009 have been analysed.

Summary of Highlights

Total Income from Funds Received

- The total funds received by the 6 national parties **at the party headquarters and at the state units** during election period : **Rs 2545.36 crores**
- The total amount of funds received by the 6 national parties **at the party headquarters** is **Rs 967.41 crores**
- The total amount of funds received by the 6 national parties **at the state unit level** is **Rs 1,577.95 crores**
- **The total funds of Rs 2545.36 crores at the central and state level was received within an average of 115 days** from date of announcement of elections to the date of completion of elections

Funds received at the party headquarters

- **INC has not declared its income from funds received at the party headquarters** for 14 elections out of 31 analysed, including the **Lok Sabha Elections**. The party's funds declared at the party headquarters is **Rs 278.77 crores** (between 2008 and 2012)
- **BSP has declared the maximum funds received during election period between 2008 and 2012: Rs 330.36 crores**
- The total funds received by **BJP at the central (headquarters) level** between 2008 and 2012 during election period is **Rs 326.20crores** within an average of 115 days from date of announcement to completion of elections
- **CPI has declared the least funds received during election period: Rs 5 crores and CPM Rs 9.26 crores**

Funds received at the state unit

- **INC received the maximum funds of Rs 754.72 crores within an average of 115 days** (from date of announcement of elections to the date of completion of elections)
- The **total income of BJP** from funds received at the state unit during the elections was **Rs 445.39 crores** where the party has declared the maximum income from the elections held in **2009 (Rs 169.56 crores)** within 144 days and the minimum income from the Bihar Assembly Elections held in **2010 (Rs 5.2 crores)** within 80 days
- **BSP's total funds received during elections in 2008 to 2012 amounted to Rs 330.36 crores: Maximum funds: Rs 127.60 crores during 2008 elections (10 elections) and minimum funds: Rs 33.46 crores** during 2009 elections (Lok Sabha and 7 Assembly Elections)

Lok Sabha Elections, 2009: Funds collected in 88 days

- Party Headquarters:
 - INC is the only party which has **not declared the party's funds received at the party headquarters during the Lok Sabha Elections**
 - **BJP declared the maximum funds** received at the party headquarters for the Lok Sabha elections along with Sikkim, Orissa and Andhra Pradesh elections: **Rs 163.03 crores**
 - **CPI declared the least funds** received at the party headquarters for the Lok Sabha elections: **Rs 0.06 crores (Rs 6 lakhs)**
- State Units:
 - **INC had received the maximum amount** (Rs 313.74 crores) from funds in cash and cheque during the General Elections of 2009 while **CPI had received the least** (Rs 0.06 crores) as funds
 - While **BJP has declared a combined funds of Rs 315.57 crores** received as funds during the General Elections and Assembly Elections to Orissa, Sikkim and Andhra Pradesh, all the other parties have declared receiving varying amounts for different elections

Description of Funds received by political parties at Party headquarters during elections by National Parties

- While analysing the statements submitted by the parties between 2008 and 2012, it is seen that **maximum funds received was by cash** while collection by cheques/DD come a distant second
- 90.38% of the total funds received by INC at the party headquarters between 2008 and 2012 was **by cash (Rs 251.96 crores)** while only 9.62% of the funds was by **cheque (Rs 26.81 crores)**
- 67.18% of the total funds received by BJP was **by cash (Rs 219.11 crores)** while only 24.8% of the funds received was by **cheque/DD (Rs 80.89 crores)**
- 83.78% of NCP's total funds was **by cash (Rs 14.93 crores)** and a **meager 16.22% by cheque/DD (Rs 2.89 crores)**
- BSP is the only national party which has **declared funds received from sale of properties** during elections which constituted 4.47% of the party's collection during elections (**Rs 14.76 crores**)
- A whopping 71.44% of the party's funds was **in cash (Rs 236.01 crores)** and 23.37% in **cheque/DD (Rs 77.2 crores)**

Analysis of Funds Received by Political Parties during Election Period

Analysis of 31 Elections held between 2008 and 2012

Table of Contents

Analysis of Funds Received By Political Parties During Election Period	1
Summary of Highlights	1
Total Income from Funds Received	1
Funds Received By the National Parties at the Party headquarters	3
Description of Funds Received at the Party headquarters during elections between 2008 and 2012	6
Funds Received By the National Parties at the State unit	7
Description of Funds Received During Elections between 2008 and 2012	10
Contact Details	11

Funds Received By the National Parties at the Party headquarters

- **Funds received by 6 national parties during Assembly Elections in 2008:**
 - **Total funds received by the national parties: Rs 356.45 crores**
 - **Funds received in 116 days**
 - **INC declared the maximum funds received of Rs 186.91 crores, at the party headquarters during the election period of 116 days**
 - **The second highest amount in funds received was declared by BSP Rs 127.60 crores followed by BJP Rs 37.3 crores**
- **Funds received by 6 national parties during Elections in 2009**
 - **Total funds received by the national parties: Rs 306.72 crores**
 - **Funds received in 144 days**

Lok Sabha Elections, 2009: Funds collected in 88 days

- **INC is the only party which has not declared the party's funds received at the party headquarters during the Lok Sabha Elections**
- **BJP declared the maximum funds received at the party headquarters for the Lok Sabha elections along with Sikkim, Orissa and Andhra Pradesh elections: Rs 163.03 crores**
- **CPI declared the least funds received at the party headquarters for the Lok Sabha elections: Rs 0.06 crores (Rs 6 lakhs)**

Assembly Elections in 2009: Funds received in 144 days

- CPM has not declared the funds received at the party headquarters for the assembly elections in Sikkim, Orissa and Andhra Pradesh
- Maximum funds was declared by INC for the Assembly Elections in Jharkhand (**Rs 43.51 crores**) followed by assembly elections in Arunachal, Haryana and Maharashtra (**Rs 34.96 crores**)
- **Funds received by 6 national parties during Elections in 2010**
 - **Total funds received by the national parties: Rs 57.20 crores**
 - **Funds received in 80 days**
 - INC has not declared its funds received at the party headquarters during the Bihar assembly elections in 2010
 - Maximum funds received was declared by BSP (**Rs 37.45 crores**) followed by BJP (**Rs 16.78 crores**)
- **Funds received by 6 national parties during Elections in 2011**
 - **Total funds received by the national parties: Rs 90.88 crores**
 - **Funds received in 81 days**
 - INC and CPM have not declared the funds received at the party headquarters for the election period in 2011
 - Maximum funds received was declared by BSP (**Rs 48.68 crores**) followed by BJP (**Rs 37.99 crores**)
- **Funds received by 6 national parties during Elections in 2012**
 - **Total funds received by the national parties: Rs 156.15 crores**
 - **Funds received in 155 days**
 - INC has not declared the funds received at the party headquarters for the election period in 2012
 - **BSP declared the maximum funds received at the party headquarters: Rs 83.17 crores followed by BJP: Rs 64.56 crores**

Funds Received by National Parties at the Party headquarters during Elections

Year of Election	Assembly Election to State	No. of days for collecting funds	INC (Rs in crores)	BJP (Rs in crores)	BSP (Rs in crores)	NCP (Rs in crores)	CPI (Rs in crores)	CPM (Rs in crores)	Total
2008	Rajasthan	33 days	87.68	16.22	76.2	Not submitted to ECI	0.47	0.82	Rs 356.45 crores
	Madhya Pradesh								
	Chhattisgarh								
	Delhi								
	Mizoram	26 days	56.04	Not submitted to ECI	1.7	0.07	0.88		
	Jammu & Kashmir								
	Meghalaya								
	Tripura	57 days	43.19	4.21	51.4	-	0.08		
	Nagaland								
	Karnataka								
Total	116 days	186.91	37.3	127.6	1.7	1.16	1.78		

Year of Election	Assembly Election to State	No. of days for collecting funds	INC (Rs in crores)	BJP (Rs in crores)	BSP (Rs in crores)	NCP (Rs in crores)	CPI (Rs in crores)	CPM (Rs in crores)	Total
2009	Lok Sabha	88 days	Central-Not submitted	163.03	33.16	8.37	0.06	1.53	Rs 306.72 crores
	Sikkim		0.31		-		-	Central-Not submitted to ECI	
	Orissa		1.24		*(33.16)		-		
	Andhra Pradesh		11.84						
	Arunachal Pradesh	56 days	34.96	6.53	-	0.9	-	-	
	Haryana				0.1		0.25	0.27	
	Maharashtra				0.2		0.19	0.17	
	Jharkhand	43.51	0.1	0.19	0.17				
	Total	144 days	91.86	169.56	33.46	9.37	0.5	1.97	
2010	Bihar	80 days	Central-Not submitted	16.78	37.45	1.34	0.59	1.04	Rs 57.20 crores
	Total	80 days	-	16.78	37.45	1.34	0.59	1.04	
2011	Tamil Nadu	81 days	Central-Not submitted	37.99	48.68	-	1.85	Central-Not submitted	Rs 90.88 crores
	Kerala					2.36			
	Pondicherry					-			
	West Bengal					*(2.36)			
	Assam					-			
	Total	81 days	-	37.99	48.68	2.36	1.85	-	
2012	Manipur	76 days	Central-Not submitted	64.56	-	2.22	0.68	0.68	Rs 156.15 crores
	Goa				-				
	UP				6.17				
	Punjab								
	Uttrakhand	79 days	Not submitted to ECI	77	0.83	0.22	3.79		
	Gujarat								
	Himachal Pradesh								
	Total	155 days	-	64.56	83.17	3.05	0.9	4.47	
Grand Total of funds received by all National Parties during elections (2008-2012)									Rs 967.41 crores
Party wise total of funds received			Rs 278.77 crores	Rs 326.20 crores	Rs 330.36 crores	Rs 17.82 crores	Rs 5 crores	Rs 9.26 crores	

Table: Funds received by National Parties at the party headquarters during Elections between 2008 and 2012

* - A combined total of funds received during different elections is given in the statement by the parties. Such sums are counted only once for purposes of calculating total funds received

- : The party did not contest in that election

Description of Funds Received at the Party headquarters during elections between 2008 and 2012

- According to the proforma issued by the Election Commission of India to political parties for submission of their election expenditure statements, funds received between the date of announcements of elections and completion of elections have to be disclosed in cash, cheque/DD, in kind (value of which has to be specified)
- While analysing the statements submitted by the parties between 2008 and 2012, it is seen that **maximum funds received was by cash** while collection by cheques/DD come a distant second
- 90.38% of the total funds received by INC at the party headquarters between 2008 and 2012 was **by cash (Rs 251.96 crores)** while only 9.62% of the funds was by **cheque (Rs 26.81 crores)**
- 67.18% of the total funds received by BJP was **by cash (Rs 219.11 crores)** while only 24.8% of the funds received was by **cheque/DD (Rs 80.89 crores)**
- 83.78% of NCP's total funds was **by cash (Rs 14.93 crores)** and a **meager 16.22% by cheque/DD (Rs 2.89 crores)**
- BSP is the only national party which has **declared funds received from sale of properties** during elections which constituted 4.47% of the party's collection during elections (**Rs 14.76 crores**)
- A whopping 71.44% of the party's funds was **in cash (Rs 236.01 crores)** and 23.37% in **cheque/DD (Rs 77.2 crores)**

Party	Total funds received (Between 2008 & 2012)	Description of funds received	Funds Received (Rs in Crores)	% Share in total Donation
INC	Rs 278.77 crores	Cash	251.96	90.38%
		Cheque/DD	26.81	9.62%
		Amount received from States	0	0.00%
BJP	Rs 326.20 crores	Cash	219.11	67.18%
		Cheque/DD	80.89	24.80%
		Amount received from Central Office/States	26.18	8.03%
NCP	Rs 17.82 crores	Cash	14.93	83.78%
		Cheque/DD	2.89	16.22%
		Amount received from Central Office/States	0	0.00%
BSP	Rs 330.36 crores	Cash	236.01	71.44%
		Cheque/DD	77.2	23.37%
		Profit earned on sale of assets net (Sale Proceed)	14.76	4.47%
		Interest credited by Banks	2.29	0.69%
		Amount received as Advance against Sale of Property	0.1	0.03%
CPI	Rs 5 crores	Cash	2.11	42.20%
		Cheque/DD	2.89	57.80%
		Amount received from Central Office/States	0	0.00%
CPM	Rs 9.26 crores	Cash	0.99	10.69%
		Cheque/DD	8.27	89.31%
		Amount received from Central Office/States	0	0.00%

Table: Description of funds received at the party headquarters during elections between 2008 and 2012

Funds Received By the National Parties at the State unit

- **Funds received by 6 national parties during Assembly Elections in 2008:**

- **Total funds received by the national parties: Rs 324.55 crores**
- **Funds received in 116 days**
- INC and BJP have given a combined statement of funds received for the Assembly Elections conducted in Rajasthan, MP, Chhattisgarh, Delhi, Mizoram and Jammu and Kashmir
- While the **total funds received by INC during the election period was Rs 156.45 crores**, total funds received by **BJP was Rs 37.30 crores**
- BSP did not contest in the Mizoram, Meghalaya, Tripura and Nagaland Assembly Elections and the **total funds received from other elections was Rs 76.20 crores**
- **BSP declared the maximum funds during Karnataka Elections** with Rs **51.40 crores** followed by INC (Rs 12.72 crores) and BJP (Rs 4.21 crores)
- While **NCP has not submitted its election expenditure statements** for the Rajasthan, MP, Chhattisgarh, Delhi, Mizoram and Jammu & Kashmir elections, **BJP has not submitted its statement of election expenditure** for the Meghalaya, Tripura and Nagaland Assembly Elections

- **Funds received by the national parties during elections in 2009:**

- **Total funds received by the national parties: Rs 746.94 crores**
- **Funds received in 144 days**

Lok Sabha Elections in 2009: Funds received in 88 days

- **INC had received the maximum amount** (Rs 313.74 crores) from funds in cash and cheque during the General Elections of 2009 while **CPI had received the least** (Rs 0.06 crores) as funds
- While BJP has declared a combined funds of **Rs 315.57 crores** received as funds during the General Elections and Assembly Elections to Orissa, Sikkim and Andhra Pradesh, all the other parties have declared receiving varying amounts for different elections

Assembly Elections in 2009: Funds received in 144 days

- While BJP had given a combined funds of Rs 315.57 crores for the Lok Sabha Elections and the Assembly Elections to Sikkim, Orissa and Andhra Pradesh, **the party has not submitted its election expenditure report for the Arunachal Assembly Election**
- Of the Assembly Elections in 2009, the **maximum funds received** was received by INC during Maharashtra elections (**Rs 36.11 crores**) followed by BSP which showed a combined funds received of **Rs 33.16 crores** during Orissa and Andhra Pradesh elections
- **Least income from funds** was declared by CPM (Rs 0.02 crores - Haryana election and Rs 0.03 crores - Sikkim election) while **CPI has not submitted its election expenditure statement for the Orissa and Andhra Pradesh Elections in 2009**

- **Assembly Elections in 2010:**
 - **Total funds received by the national parties: Rs 47.21 crores**
 - **Funds received in 80 days**
 - Bihar was the only state that went for election in 2010 and all the National Parties contested in the same. Maximum funds during the Bihar Elections was declared by **BSP (Rs 37.45 crores) followed by BJP (Rs 5.20 crores) and INC (Rs 1.58 crores)**

- **Assembly Elections in 2011**
 - **Total funds received by the national parties: Rs 168.91 crores**
 - **Funds received in 81 days**

 - Tamil Nadu, Assam, Kerala, Puducherry and West Bengal went for elections in 2011 and the National parties contested in most of the elections
 - INC showed the highest in funds received during 2011 Assembly Elections: **Rs 62.60** crores. BJP showed a combined funds of **Rs 38.00 crores** from all the 5 states while BSP showed a combined funds of **Rs 48.68 crores** from all states the party contested from (BSP did not contest in Assam Assembly Elections)
 - Out of the other parties, **maximum income from funds was declared by INC** (Rs 25.14 crores – Kerala Election, Rs 16.58 crores from Assam election and Rs 10.90 crores from West Bengal election) while the **lowest income from funds was declared by CPI** (Rs 0.07 crores from Assam and Rs 0.08 crores from Puducherry elections)
 - NCP did not contest in Tamil Nadu and Puducherry Assembly Elections conducted in 2011

- **Assembly Elections in 2012**
 - **Total funds received by the national parties: Rs 290.34 crores**
 - **Funds received in 155 days**

 - Goa, Manipur, UP, Punjab, Uttrakhand, Gujarat and Himachal Pradesh went for elections in 2012 and the National Parties contested in most of the elections
 - While BSP did not contest in Manipur elections, **NCP had declared that the party received no income from funds during Punjab Assembly Election**
 - **It should be noted that BJP received Rs 6.28 crores and INC, Rs 6.20 crores as funds during Goa election with a difference of only Rs 0.08 crore while BSP has declared a total income from funds as Rs 6.17 crores** (for Goa, UP, Punjab and Uttrakhand). Least funds during Goa elections was declared by CPM (Rs 3.23 crores)

Funds Received by National Parties at the State unit during Elections

Year of Election	Assembly Election to State	No. of days for collecting funds	INC	BJP	BSP	NCP	CPI	CPM	Total
2008	Rajasthan	33 days	87.68	16.22	76.20	Not submitted to ECI	0.13	0.06	Rs 324.55 crores
	Madhya Pradesh						0.03	0.06	
	Chhattisgarh						0.48	0.04	
	Delhi						0.07	0.06	
	Mizoram						-	-	
	Jammu & Kashmir	16.87	*(76.20)	0.01	0.06				
	Meghalaya	26 days	56.05	Not submitted to ECI	-	0.85	0.002	-	
	Tripura				-	Nil funds	0.05	0.89	
	Nagaland				-	0.25	-	-	
	Karnataka	57 days	12.72	4.21	51.40	-	0.08	0.08	
Total	116 days	156.45	37.30	127.60	1.10	0.85	1.25		
2009	Lok Sabha	88 days	313.74	315.57	33.16	8.37	0.06	1.53	Rs 746.94 crores
	Sikkim		0.31		-	0.10	-	0.03	
	Orissa		1.24		-	0.85	Not Submitted to ECI	0.24	
	Andhra Pradesh		11.84		*	-	-	0.40	
	Arunachal Pradesh	56 days	0.90	Not submitted to ECI	-	0.90	-	-	
	Haryana		12.09	6.53	0.10	0.90	0.25	0.02	
	Maharashtra		36.11		0.05	0.05	0.12		
	Jharkhand		0.87		0.20	0.10	0.19	0.17	
	Total	144 days	377.10		322.1	33.46	11.27	0.50	
	2010	Bihar	80 days	1.58	5.20	37.45	1.34	0.59	
Total		80 days	1.58	5.20	37.45	1.34	0.59	1.05	
2011	Tamil Nadu	81 days	9.59	38.00	48.68	-	0.85	1.63	Rs 168.91 crores
	Kerala		25.14			0.56	2.90	2.11	
	Pondicherry		0.39			-	0.08	0.15	
	West Bengal		10.90			0.05	2.20	7.60	
	Assam		16.58			-	1.26	0.07	
	Total	81 days	62.60	38.00	48.68	1.87	6.10	11.66	
2012	Manipur	76 days	0.45	0.80	-	2.00	0.20	0.02	Rs 290.34 crores
	Goa		6.20	6.28	-	0.50	0.08	0.03	
	UP		45.75	26.66	0.005	0.07	0.04		
	Punjab		19.40	2.49	6.17	Nil funds	0.16	0.04	
	Uttarakhand	5.84	6.56	0.005	0.02	0.04			
	Gujarat	79 days	71.53	Not Submitted to ECI	0.30	0.01	3.80		
	Himachal Pradesh		7.82	77.00	0.05	0.02			
	Total		155 days	156.99	42.79	83.17		2.86	
Grand Total of funds received by all National Parties during elections (2008-2012)									Rs 1577.95 crores
Party wise total of funds received			754.72	445.39	330.36	18.44	8.60	20.44	

Table: Funds received by National Parties at the state unit during Elections between 2008 and 2012

* - A combined total of funds received during different elections is given in the statement by the parties. Such sums are counted only once for purposes of calculating total funds received

- : The party did not contest in that election

Description of Funds Received During Elections between 2008 and 2012

- While analysing the statements submitted by the parties between 2008 and 2012, it is seen that **maximum funds received was by cash** while collection by cheques/DD come a distant second
- 62.58% of the total funds received by INC between 2008 and 2012 was **by cash (Rs 472.34 crores)** while only 37.42% of the funds was by **cheque (Rs 282.38 crores)**
- 45.75% of the total funds received by BJP was **by cash (Rs 203.77 crores)** while **50.25%** of the funds received was by **cheque/DD (Rs 223.80 crores)**
- 68.00% of NCP's total funds was **by cash (Rs 12.54 crores)** and a **meager 32% by cheque/DD (Rs 5.90 crores)**
- BSP is the only national party which has **declared funds received from sale of properties** during elections which constituted 4.47% of the party's collection during elections **(Rs 14.76 crores)**
- A whopping 71.44% of the party's funds was **in cash (Rs 236.01 crores)** and 23.37% in **cheque/DD (Rs 77.20 crores)**
- CPI and CPM are the only two national parties whose funds were received more in cheque than in cash. CPI's income of Rs 5.60 crores (65.12% of the total funds received) was by cheque and Rs 3 crores (34.88% of total funds) in cash

Party	Total funds received (Between 2008 & 2012)	Mode of Payment	Funds Received (Rs in Crores)	% Share in total Donation
INC	Rs 754.72 crores	Cash	472.34	62.58%
		Cheque/DD	282.38	37.42%
		Amount received from States	0	0.00%
BJP	Rs 445.39 crores	Cash	203.77	45.75%
		Cheque/DD	223.8	50.25%
		Amount received from Central Office/States	17.82	4.00%
NCP	Rs 18.44 crores	Cash	12.54	68.00%
		Cheque/DD	5.9	32.00%
		Amount received from Central Office/States	0	0.00%
BSP	Rs 330.36 crores	Cash	236.01	71.44%
		Cheque/DD	77.20	23.37%
		Profit earned on sale of assets net (Sale Proceed)	14.76	4.47%
		Interest credited by Banks	2.29	0.69%
		Amount received as Advance against Sale of Property	0.10	0.03%
CPI	Rs 8.6 crores	Cash	3.00	34.88%
		Cheque/DD	5.60	65.12%
		Amount received from Central Office/States	0	0.00%
CPM	Rs 20.44 crores	Cash	8.64	42.27%
		Cheque/DD	11.8	57.73%
		Amount received from Central Office/States	0	0.00%

Table: Description of funds received at the state unit during elections between 2008 and 2012

Contact Details

National Election Watch/Association for Democratic Reforms

Media and Journalist Helpline +91 80103 94248 Email: adr@adrindia.org	Prof Jagdeep Chhokar IIM Ahmedabad Founder Member, National Election Watch, Association for Democratic Reforms +919999620944 jchhokar@gmail.com	Prof Trilochan Sastry IIM Bangalore Founder Member, National Election Watch, Association for Democratic Reforms +919448353285, trilochans@iimb.ernet.in	Dr Ajit Ranade, Founder Member, National Election Watch, Association for Democratic Reforms +91-9702215312 ajit.ranade@gmail.com
---	--	--	--